

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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DANIEL SMALL, et al.,

Plaintiffs,

Case No. 2:13-cv-00298-APG-PAL

## ORDER

(Mtn to Seal – Dkt. #188)

UNIVERSITY MEDICAL CENTER OF  
SOUTHERN NEVADA,

Defendant.

This matter is before the court on Defendant University Medical Center of Southern Nevada's Motion to Seal all Transcripts and Exhibits to Special Master Orders (Dkt. #188) filed August 16, 2014. This matter was referred to the undersigned pursuant to 28 U.S.C. § 636(b)(1)(B) and LR IB 1-4 and 1-9. The court has considered the Motion, Plaintiffs' Response (Dkt. #204), and Defendant's Reply (Dkt. #213).

## I. The Parties' Positions.

**A. Defendant's Motion to Seal (Dkt. #188).**

Defendant seeks an order sealing all of the attachments to Special Master Daniel Garrie's E-Discovery Summary and Order (Dkt. #183) entered August 13, 2014. In addition, Defendant requests an order sealing all exhibits and transcripts filed with Special Master Garrie's April 14, 2014, July 31, 2014, and August 15, 2014, E-Discovery Summaries and Orders . Defendant contends that because the documents attached to these Orders are part of discovery activities in this case and were not filed in connection with any dispositive motions or orders, they were improperly filed on the court's public docket and should be removed and sealed. Defendant asserts that no prejudice will result from sealing these orders, and there is "no reason for them to

1 be available to the public.” Motion at 2:15-16. In addition, Defendant asserts the documents  
2 should be sealed in accordance with the parties’ Stipulated Protective Order (Dkt. #67) entered  
3 by Magistrate Judge George W. Foley on February 28, 2013.

4 Defendant contends that the Special Master attached transcripts from hearings with the  
5 August 13, 2014, Order, and these transcripts contain “a wealth of information about UMC’s  
6 internal personnel and human resource matters . . . [and] a level of detail about UMC’s various  
7 IT systems and their inner workings.” Motion at 3:17-19. Defendant asserts there is no  
8 justification for filing the transcripts publicly. In addition, Defendant objects to the Special  
9 Master’s attachment of emails between him and counsel to his August 13, 2014, Order. UMC  
10 maintains no one aside from the court or the parties should see these emails while discovery is  
11 on-going.

12 The Special Master also attached “meet and confer” communications to his Order, and  
13 Defendant argues that these documents were not intended for public disclosure, and their filing is  
14 superfluous to resolving any discovery disputes in this case. Defendant also contends the letter  
15 briefs and attachments submitted to the Special Master during the course of his hearings that are  
16 attached to the Order should be sealed. Defendant was never informed that these items would be  
17 publicly filed, and counsel does not believe the Special Master should have included the informal  
18 briefing in his Order that was filed in the public record. Finally, Defendant asserts that the  
19 declarations of its IT System Administrator and other IT personnel attached to the Special  
20 Master’s Order should be sealed because they contain these UMC employees’ phone numbers,  
21 email addresses, job titles, and other unspecified private information.

22 Defendant asserts that none of these documents were submitted with a dispositive motion  
23 and are “not presumed to be publicly accessible in court filings under *Kamakana v. City and*  
24 *County of Honolulu*, 447 F.2d 1172 (9th Cir. 2006).” Motion at 7:16-18. Furthermore, the  
25 Stipulated Protective Order warrants sealing of discovery documents attached to non-dispositive  
26 filings. In addition, Defendant points out that Local Rule 26-8 prohibits filing discovery  
27 materials with the court, and the advisory committee notes to the 2003 amendments to Rule 53 of  
28 the Federal Rules of Civil Procedure state that caution should be exercised in filing documents

1 with the court after special master proceedings. Finally, Defendant argues that the Sedona  
2 Principles also confirm that documents exchanged in discovery are confidential.

3 **B. Plaintiffs' Response (Dkt. #204).**

4 Plaintiffs respond that Defendant has not made a particularized showing of compelling  
5 reasons or good cause to justify sealing any documents attached to the Special Master's Orders.  
6 Plaintiffs contend that UMC has only made vague and conclusory assertions of confidentiality  
7 and has not supported its request to seal with any declaration or factual examples to illustrate  
8 disclosure will cause some identifiable harm. Plaintiffs also argue that Defendant's claim of  
9 harm regarding the April 2014 Orders is belied by its failure to object for four-and-a-half  
10 months.

11 In addition, any request to seal documents entered by the Special Master before July 26,  
12 2014, is time-barred pursuant to Federal Rule of Civil Procedure 53(f)(2), which prescribes a  
13 twenty-one day time limit to object or move to modify an order of a special master. Plaintiffs  
14 assert that the transcripts should not be sealed because they were part of formal, evidentiary  
15 hearings recorded by a court reporter, and Defendant did not object regarding confidentiality or  
16 request the proceedings be closed. Similarly, all of the parties' letter briefs, sworn declarations,  
17 communications with the Special Mater, and meet and confer letters were part of a court-ordered  
18 formal judicial process, and they should be treated like publicly-filed submissions to the court.  
19 Finally, Plaintiffs argue that the Stipulated Protective Order does not constitute good cause to  
20 seal the records attached to the Special Master's Orders.

21 **C. Defendant's Reply (Dkt. #213).**

22 Defendant requests that the Motion to Seal be extended to include all exhibits of Special  
23 Master Garrie's Report of Findings and Recommendation (Dkt. #189). Defendant replies that  
24 *Kamakana's* "interest has not attached yet" because there is no dispositive motion pending, and  
25 discovery documents attached to non-dispositive motions rebut the presumption of public access.  
26 Reply at 5:15, 18; 6:13-15. Defendant relies on language from *Kamakana* that where a court has  
27 granted a protective order pursuant to Federal Rule of Civil Procedure 26(c), that protective  
28 order warrants sealing discovery documents attached to non-dispositive motions. Defendant

1 contends the Stipulated Protective Order also warrants sealing discovery documents attached to  
2 the Special Master's Orders. Finally, Defendant reiterates that pursuant to the Sedona Principles,  
3 the parties must keep the fruits of discovery private, and by implication, "the fruits of discovery  
4 proceedings" must also remain private.

5 **II. Analysis.**

6 Generally, there is a strong presumption of access to judicial records. *See Kamakana*,  
7 447 F.3d at 1179. The Ninth Circuit has carved out an exception to this presumption of access  
8 for materials attached to non-dispositive motions where the movant makes a particularized  
9 showing of good cause under Rule 26(c) of the Federal Rules of Civil Procedure that rebuts the  
10 public's right of access. *See Foltz v. State Farm Mut. Ins. Co.*, 331 F.3d 1122, 1135, 1138 (9th  
11 Cir. 2003); *Phillips v. Gen. Motors Corp.*, 307 F.3d 1206, 1213 (9th Cir. 2002).

12 As an initial matter, Defendant's reliance on the Stipulated Protective Order to establish  
13 good cause to seal the documents attached to Special Master Garrie's Orders is insufficient. The  
14 Ninth Circuit requires a party to make a particularized showing of good cause for each document  
15 it seeks to file under seal. *See Foltz*, 331 F.3d at 1131. In addition, the Ninth Circuit has  
16 recognized that a party seeking a blanket protective order "typically does not make the 'good  
17 cause' showing required by Rule 26(c) with respect to any particular document." *Id.* at 1133; *see also Beckman Indus., Inc. v. Int'l Ins. Co.*, 966 F.2d 470, 476 (9th Cir. 1992) (explaining that  
18 blanket stipulated protective orders are over inclusive by nature and do not include a finding of  
19 "good cause"). Reliance on a stipulated blanket protective order does not justify sealing court  
20 records. 966 F.2d at 475-76. Because a blanket stipulated protective order does not contain a  
21 finding of good cause to keep any particular document confidential, the fact that a court has  
22 entered one and that a party has designated a document confidential pursuant to that protective  
23 order does not establish good cause for sealing a particular document. *See, e.g., Rockwell*  
24 *Automation, Inc. v. Beckhoff Automation, LLC*, 2014 U.S. Dist. Lexis 78873, \*3-4 (D. Nev. June  
25 9, 2014).

27 The language Defendant relies on from *Kamakana* refers to protective orders entered  
28 pursuant to Federal Rule of Civil Procedure 26(c) and not to blanket protective orders. In fact,

1 later in the opinion, the Ninth Circuit directly addresses “the hazard of stipulated protective  
2 orders,” noting they often “purport to put the entire litigation under lock and key without regard  
3 to the actual requirements of Rule 26(c).” 447 F.3d at 1183. Blanket protective orders are  
4 entered to facilitate the exchange of discovery documents. They make no findings that a  
5 particular document is confidential or that a document’s disclosure would cause harm. In fact,  
6 the Stipulated Protective Order itself provides that “the party seeking to file a paper under seal  
7 bears the burden of overcoming the presumption in favor of public access to papers [filed in]  
8 court.” Protective Order, attached to Motion to Seal as Exhibit A.

9 UMC has not met its burden of making a particularized showing of good cause for each  
10 document it seeks to file under seal. It did not provided any specific facts, supported by  
11 affidavits or concrete examples, to show any specific confidential information should remain  
12 under seal or establish that disclosure of the information would cause an identifiable and  
13 significant harm. UMC makes conclusory statements that: (a) the transcripts contain “a wealth  
14 of information about UMC’s internal personnel and human resources matters” and “an  
15 extraordinary level of detail about UMC’s various IT systems and their inner workings;” (b)  
16 “other emails” contain information about UMC’s computer backup systems and “a description of  
17 a technical report;” (c) the meet and confer communications “were never intended for public  
18 disclosure;” and (d) it understood the letter briefing to be an informal process. Each of these  
19 statements is insufficient to make a particularized showing of good cause for each item  
20 Defendant seeks to file under seal.

21 In addition, UMC has not made a particularized showing that “specific prejudice or harm  
22 will result.” *See, e.g., San Jose Mercury News, Inc. v. U.S. Dist. Court*, 187 F.3d 1096, 1103  
23 (9th Cir. 1999). ”Broad allegations of harm, unsubstantiated by specific examples or articulated  
24 reasoning do not satisfy the Rule 26(c) test.” *Foltz*, 331 F.3d at 1130 (9th Cir. 2003) (citing  
25 *Beckman Ind., Inc. v. Internat’l Ins. Co.*, 966 F.2d 470, 476 (9th Cir. 1992)). Defendant has not  
26 asserted or shown specific harm or prejudice that it expects will result from disclosure of any  
27 particular document it seeks to seal. Defendant has not identified with any particularity which  
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1 documents contain confidential IT information or human resources matters or what prejudice or  
2 harm will come from disclosure of any particular document.

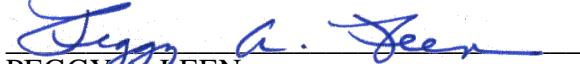
3 Finally, the special master was only appointed because the court had lost  
4 confidence in UMC's willingness or ability to comply with its discovery obligations with respect  
5 to electronically stored information (ESI) under the terms of a stipulated ESI protocol that its  
6 own former counsel had drafted. The court reluctantly appointed a special master after months  
7 of holding hearings and attempts to get UMC in compliance. Before appointing the special  
8 master I gave UMC one final opportunity to comply with its ESI discovery obligations warning  
9 UMC that if it did not I would appoint a special master at UMC's expense, which I stated on the  
10 record I believed would be a ridiculous expense for UMC to incur. I appointed a special master  
11 for the first time in 14 years on the federal bench as a last resort to investigate and report on  
12 whether UMC withheld, deleted, destroyed or permitted to be destroyed ESI it was legally  
13 obligated to preserve in connection with this case. The special master conducted hearings and  
14 engaged in efforts to investigate and resolve UMC's ESI discovery issues under my direction  
15 after multiple court hearings, transcripts of which are filed in the public record in this case.  
16 UMC is a public hospital. Public funds have been and continue to be expended on the defense of  
17 this case. UMC has paid in excess of \$500,000 to the special master fund alone because of its  
18 failures to comply with its ESI discovery obligations. There is a strong presumption of public  
19 access to judicial files and records. I find the public has a right to know exactly why enormous  
20 sums have been spent at public expense.

21 Accordingly,

22 **IT IS ORDERED** that Defendant's Motion to Seal (Dkt. #188) is DENIED.

23 Dated this 18th day of March, 2015.

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PEGGY A. LEEN  
UNITED STATES MAGISTRATE JUDGE